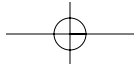
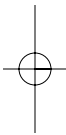
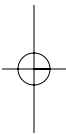


**A NEW PROGRESSIVE AGENDA
FOR PUBLIC HEALTH
AND THE ENVIRONMENT**



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FOR PUBLIC HEALTH
AND THE ENVIRONMENT**

*A Project of the Center
for Progressive Regulation*

August 2004

Edited by
Christopher H. Schroeder and Rena Steinzor

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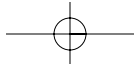
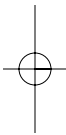
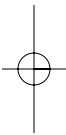
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PREFACE

This book represents the collective effort of many scholars associated with the Center for Progressive Regulation (CPR). It is fair to say that the perceived need in the progressive community for books like this one is the primary reason for CPR's existence. CPR is an organization of scholars established in 2002 to provoke public debate on how the government's authority and resources may best be used to advance the multiple social values that motivated the enactment of our nation's environmental, health, and safety laws. At the heart of CPR's mission are the dual convictions that an informed populace is essential to an effective and humane government and that government performs legitimate and essential functions when it serves as a forum for debate and action on social values. Government must act wisely, responsibly, and effectively, but it ought not to abandon these essential functions.

Like most collective efforts, this project required leaders who were willing to devote an added measure of time and effort to ensure that the resulting product flowed together as a coherent whole. CPR Board members Christopher Schroeder and Rena Steinzor, and CPR media consultant Matthew Freeman served as the primary editors for the project. They relied throughout the process on the research and editorial assistance of CPR's accomplished senior policy analyst Joanna Goger. Theresa Walker copy-edited the manuscript ably.

The work began with an exceedingly productive gathering of CPR scholars at Duke University in May 2003 under Chris Schroeder's able leadership. It continued throughout the following summer as individual scholars took responsibility for drafting chapters or parts of chapters for the book. The products of these individual efforts were collectively reviewed and debated at a gathering of the authors at Georgetown University in October 2003. Chris assembled the revisions that resulted from this meeting into a thematic whole, and Rena Steinzor edited the entire manuscript for coherence and consistency. In the meantime, Joanna Goger devoted many long hours to preparing the examples in the text boxes and refining the citations and references. Matthew Freeman provided the icing on the cake by making the manuscript more ac-

XIV PREFACE

cessible to audiences who are not as steeped in the technical vernacular as the scholars.

In addition to Chris, Rena, Matthew and Joanna, I would like to thank the following CPR scholars who provided the essential analysis and ideas expressed in this book. Primary authors included Alyson Craig Flournoy, Robert L. Glicksman, Donald Thomas Hornstein, Douglas A. Kysar, Lisa Heinzerling, Thomas O. McGarity, Clifford Rechtschaffen, Sidney A. Shapiro, Robert R.M. Verchick, and David A. Wirth. Other contributing authors included Frank Ackerman, David M. Driesen, Sheila Foster, and Wendy E. Wagner. Introductions to all of the scholars are available on the CPR website at <http://www.progressiveregulation.org>.

Because this book is a collective effort, it goes without saying that every CPR scholar may not agree with every aspect of the analysis presented here, and not every scholar necessarily supports every prescription offered here. The book does represent a consensus of the CPR leadership, and it forms an essential foundation for future CPR efforts to bring progressive approaches to environmental, health, and safety regulation to the attention of policymakers and the public.

Finally, this book would not have been possible without the generous financial support of the Deer Creek Foundation, which took the initial leap of faith needed to bring CPR into existence and has provided continuing support to all of CPR's educational efforts. The Howard and Anne Gottlieb Foundation provided additional support for the publication of this book and the promotion of the progressive agenda contained therein. In these troubled times, it is institutions like the Deer Creek and Gottlieb foundations that in tangible ways project the optimism that is the essence of the progressive vision.

Thomas O. McGarity
President
Center for Progressive Regulation

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